1	THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NEW JERSEY
2	CIVIL ACTION NO. 17-5512 (JMV)
3	x
3	YISROEL FRIEDMAN, et al., :
4	: TRANSCRIPT
5	Plaintiffs, : OF -v- : PROCEEDINGS
_	:
6	THE BOROUGH OF UPPER SADDLE : RIVER, et al., :
7	
8	Defendants. :
O	January 9, 2018
9	Newark, New Jersey
10	B E F O R E: HONORABLE JOHN MICHAEL VAZQUEZ, U.S.D.J.
11	APPEARANCES:
12	WEIL, GOTSHAL & MANGES, ESQS.,
13	BY: YEHUDAH L. BUCHWEITZ, ESQ., DAVID YOLKUT, ESQ.,
14	& ROBERT G. SUGARMAN, ESQ.,
1 -	Attorneys for the Plaintiffs
15	MC CUSKER, ANSELMI, ROSEN & CARVELLI, ESQS.,
16	BY: BRUCE S. ROSEN, ESQ.,
17	ALLISON N. ZSAMBA, ESQ., ALICYN G. CRAIG, ESQ., &
18	CAHILL, GORDON & REINDEL, ESQS.,
19	BY: JOEL KURTZBERG, ESQ., Attorneys for the Defendants
± <i>J</i>	Accorneys for the berendants
20	
21	Purusant to Section 753 Title 28 United States Code, the
0.0	following transcript is certified to be an accurate record
22	taken stenographically in the above entitled proceedings.
23	
24	
2.5	JOHN KEVIN STONE,
25	Official Court Reporter

1	THE CLERK: All rise.
2	THE COURT: Thank you. Please be seated.
3	All right. Good morning.
4	We're on the record in the matter of the Bergen
5	Rockland Eruv Association, et al, versus the Borough of
6	Upper Saddle River. The Docket Number is 17-05512.
7	Can I please have the appearances of counsel.
8	MR. BUCHWEITZ: Yehudah Buckweitz; Weil, Gotshal
9	and Manges, for the plaintiffs. And with me is Bob Sugarman
10	and David Yolkut from Weil, Gotshal.
11	THE COURT: Good morning.
12	MR. ROSEN: Bruce Rosen; McCusker, Anselmi, Rosen
13	and Carvelli, for the defendant Borough of Upper Saddle
14	River. With me from my firm is Alicyn Craig and Allison
15	Zsamba, and I'd like to introduce to the Court, pro hac
16	vice, Joel Kurtzberg.
17	THE COURT: Good morning, counsel.
18	MR. KURTZBERG: Good morning, Your Honor.
19	THE COURT: All right.
20	Pending before the Court are two motions: The
21	defendant has moved to dismiss the amended complaint and the
22	plaintiff has moved for injunctive relief.
23	I've reviewed all the briefing of the parties,
24	along with the submissions that accompanied them, including,
25	excuse me, the numerous declarations and certifications with

1 exhibits.

This matter concerns an eruv in Upper Saddle River, one that currently exists pursuant to a standstill agreement between the parties, and then also planned expansion of the eruv. It also impacts two towns that are abutting Upper Saddle River, that would be Mahwah and Montvale. The cases have also been filed against those towns, and one issue I was going to address, if necessary, is I was going to move to consolidate all three cases, they're all assigned to me, but they all seem to have common issues of fact and law.

Essentially, this matter focuses on the First

Amendment, which has two requirements: One, that as it

applies to the states through the 14th Amendment due process

clause, that the Government cannot establish a religion, but

at the same time the Government cannot prohibit the free

exercise of religion. And as the parties have pointed out,

normally when we are addressing the free exercise, the

question becomes whether a Government entity can make a

reasonable accommodation for religious purposes.

In particular, the Borough ordinance which is at issue is the Upper Saddle River Ordinance 16-15, which was approved by the Borough in October of 2015. And the Borough has also raised issues concerning N.J.S.A. 48:3-19.

I begin by saying I do think this case would be ripe for some type of mediation or settlement conference.

Given the issues and the facts, I do think the parties would be better served if they sat down and tried to resolve their differences. Particularly if they can do so in light of any discussions with Mahwah and Montvale.

That being said, I want to give the parties the benefit of my preliminary views on this matter. None of these views are findings of the Court, and I repeat that, they are not findings of the Court. They are my preliminary views based on reviewing all of the information available to me, and these are going to be the questions that I have.

First is the motion to dismiss. Defendants raise numerous arguments. First, that the alleged license agreement is invalid. They point to a joint use agreement between Verizon and O & R. Currently, the plaintiffs have a license for certain utility poles with O & R and it's subsidiary in New Jersey. And the plaintiffs have pointed out that some of the poles also need the approval of Verizon. And that even if I do not look at the Verizon issue, plaintiffs have not gotten licenses for all of the poles they intend to use. And I believe the exact number is, defendant points out there's 109 utility poles, and plaintiffs only have an endorsement, based on their license, for 40 of the poles. 36 of which are in Upper Saddle River.

Preliminary thinking is that when I looked at the joint use agreement submitted by the defendants, they focus

on language that does not appear to be applicable to this
case. The joint use agreement between Verizon and 0 & R

discusses permission, reference other parties using supply
circuits to attach supply wires and cables. The eruv and
the lackies in this case do not appear to fit within those
definitions.

The eruv though, on the other hand, the plaintiffs, argue they are authorized by law to do so, and they point to the O & R license agreement that is still operative, and to the extent defendants point out that they need additional licenses, plaintiffs accuse them of being nit-picking and hypertechnical. I do not think it's nit-picking and hypertechnical, because it was really the thrust of plaintiffs' argument that they had the proper licenses. So I do not agree with that characterization by the plaintiffs.

That being said, plaintiffs have now presented evidence that O & R and Verizon are going to give any necessary additional licenses to complete the eruv, so it doesn't seem like it's going to be a real issue in this case.

Of course to the extent there's any alleged danger, on ground of metal wire making physical contact with Verizon's conduit and so forth, I would never require the town to do something that's a true safety issue, but at the same time I would ask the town to check with both Verizon

and 0 & R to make sure that they agree it is a safety issue.

2 The big issue raised is as to whether this case is

3 ripe or not, and whether it required municipal approval.

I'm going to deal with this in a moment when I go look to

5 the facts concerning the preliminary injunction.

But the defendants claim that they need, that the plaintiffs need municipal consent and have never asked for it. There is a question of fact there, but when I get to the later issues it certainly seems as though the plaintiffs went to the correct people, or at least people with the apparent authority to give approval, and this was an after the fact litigation tactic by the defendants to try to slowdown this case, saying that they needed to get municipal consent.

The ordinance which I referred to doesn't refer to getting municipal consent. It seems as though the town attorney has come up with some ad hoc process to get municipal consent, which is not defined in the code. And, frankly, based on page 47 of the defendants' brief, where they said that Upper Saddle River may not unilaterally grant immunity of the laws of Saddle River or the laws of New Jersey without violating the state and federal constitutions under due process and separation of church and state theories, it seems to me that that's an admission by the plaintiffs -- I'm sorry, the defendants, that they are never

going to grant this application under that theory. So it would be completely futile. And I will address the facts more closely when I get down below.

Defendants also point to the lack of standing of certain plaintiffs. Oh, by the way, as to the alleged license agreement, it doesn't change the fact that it's still sufficient as to the 36 utility poles for which plaintiffs do have a license to put the lechis on. And John, that's l-e-c-h-i-s, and eruv is e-r-u-v. The pleural of which is eruvin, e-r-u-v-i-n.

As to the lack of standing, first, I don't understand why the lead plaintiff would not have standing, the Bergen Rockland Eruv Association. Plaintiffs point out that it was -- I just want to make sure I get the name right, the Baad, B-a-a-d, Ha Eruv, H-a-E-r-u-v, who actually went about getting the license, but the plaintiffs plead that Baad HaEruv, and I apologize if I'm mispronouncing any names, it's not intentional. But that was plaintiffs designated agent for planning, organization and construction of the eruv.

As to the individual plaintiffs, not the association, defendants point out that the individual plaintiffs are in Rockland County, that their synagogue is in Rockland County, and that the purpose of the eruv is to provide a boundary in which observant, or certain persons in

the Jewish community, here the plaintiffs, in the orthodox community, have the strongly held religious belief that on Sabbath and Yom Kippur, and I assume some other at least holy days in the Jewish calendar, can not, when they leave their home, without the benefit of the eruy, push or carry. Push would be important as to strollers and wheelchairs and walking devices; carry could be a number of items, including prayer shawls, water and food. And the defendants' point is that since the individual plaintiffs are in the Rockland County and Sullivan synagogue, that at this point they're not prohibited from doing those activities within the confines of the eruv in Rockland County. 

Truthfully, some plaintiffs are from a town called, I believe it's Monsey, M-o-n-s-e-y, on the map it didn't appear to me why those plaintiffs would be affected by the planned eruv or the standing eruv. They seem to be a town removed.

Airmonk raises a different question. And that would lead to the factual questions I have for counsel as to the prohibitions on the individual plaintiffs and how the eruv would or would not affect them. I'm not going to rule on that, but those are questions that I would have.

As to the preliminary injunction issue, at the outset I'll say what I find is the issue is the constitutionality of the ordinance. Plahntiffs have raised

the RLUIPA, which is 42 U.S.C. 2000(c)(C). However, when I started researching that issue, such as the East End Eruv Association versus the Village of West Hampton, I think, Mr. Sugarman, you were counsel in that, 828 F. Supp. 2nd 526, out of the Eastern District of New York, the Court found that a license does not rise to an actual interest in real property under the statute, and I was going to ask plaintiffs for cases to the contrary. I was not able to find any.

As to the issue as to whether the ordinance is unconstitutionally vague, certainly the term "matter" is a broad term and gives the Court concern. I don't -- it seems as though the town is not removing all matter from the utility poles. At least based on the pictures. They may have removed more sizeable matter, which is a somewhat ambiguous term. But there's other things, including plaque strips and nails and staples and tacks, and it really raises the question of, is the town enforcing that as to all matter, as the ordinance provides, or just some matter.

But that being said, when the term "sign" is defined by the code, the other terms are not, I would look to the normal dictionary definition, but unfortunately neither counsel gives me dictionary definitions as to why they either are or are unconstitutionally vague, and I would need additional information to support those arguments.

As to N.J.S.A. 48:3-19, concerning the consent of the municipality, which shall be obtained for the use by person of poles of another person, unless each person has a lawful right to maintain poles in such street, highways or public places relied upon by the town, I could not find one case to interpret that statute. Not one. And it's been on the books, I think it was last modified in the 1960's. didn't see it mentioned in Tenafly. And that would require a lot more work on behalf of the Court before I determine whether that applies or not. And, truthfully, as the parties rely upon it, defendants did not submit sufficient information to show that it applies. 

Plaintiffs point out I have to read it in conjunction with the preceding section, 48:3-18, and they've also pointed out the legislative history shows that it was to prevent the proliferation of utility poles. So to the extent that's a basis, it would require a lot more work by the Court and by the parties to determine the applicability of that statute.

So as I said, it seems to me under the preliminary injunction the question would be the issue of constitutionality of the ordinance. The standard of review becomes critical. Defendants point out it's facially neutral and generally applicable. Therefore, I would have to uphold the constitutionality.

1 The Tenafly decision also, which the parties are 2 well aware of, and I believe Mr. Sugarman and Mr. Rosen were 3 counsel in that case, that depends upon the effect of the 4 statute. So I don't just look -- I have to look to see 5 whether there was a disparate affect on the plaintiffs here. I know defendants say that discriminatory intent is 6 irrelevant. And they point to Justice Scalia's concurrence 7 in Acume. Them also say, at best, it's an open question at 8 the Supreme Court level. But to the extent it's an open 9 question at the Supreme Court level, I look to the circuit, 10 and Tenafly clearly says I should consider whether there's 11 12 discriminatory intent in reading the law. I looked to the town ordinance history. I will 13 14 give you what my concerns are. Because I think the plaintiffs have raised real concerns about a discriminatory 15 intent in invoking this law, and that the effect was to only 16 harm the plaintiffs. 17 18 Now, whether that rises to a possibility of success 19 or a probability of success, I would have to go through the entire analysis. But I'll give the parties the benefit of 20 my thoughts. 21 22 Defendants say that the legislation came about because of 2014 election challenge concerning political 23 24 signs that were illegally attached to utility poles. 25 First, they provide me with no contemporaneous

evidence that this was a major concern of sign pollution. I have after the fact certifications, but nothing at the time that the town was very concerned with this proliferation of political signs.

More importantly, they already had an ordinance that prohibited what the major concern was: Political signage. The ordinance already prohibited signs. So to the extent they were worried about signs, they already had a ordinance on the book to confront that.

It wasn't revisited for more than a year. Counsel says the town was sidetracked by other more pressing legal issues, whatever they may be. And it wasn't until the summer of 2015 that it was brought up again. And defense say they were anticipating an active election season. So in August 18th of 2015, in a closed session of Borough Council, the mayor said she heard there had been an agreement between Baad HaEruv and Rockland Electric Company as to the eruv system and new specific streets. That was August 18th.

The ordinance was then introduced. Approximately two weeks later, on September 3rd, and passed on October 1st. Defendants say I cannot infer any discriminatory intent from the mayor's comments. Maybe, but maybe not. Timing can be extremely important in looking for reasonable inferences.

So, for example, if the ordinance in question had

been passed in 1980, and had been on the books alla
Tenafly, Tenafly the issue was different, they had an
ordinance on the book that they were giving exceptions to a
number of groups, they just would not give an exception to

5 the eruv.

But, what we do know for certain, is that the mayor in the closed session was aware of the eruv, and then it appears in the next session the law was amended. So I do not think, when the defendants say I can't draw any negative inference from it, that they're correct.

Importantly, as I noted, they already had ordinances to address the political signage, which they said is the stated reason for the new ordinance. That doesn't make any sense to me. If you already have one that -- if the problem is signs and you already have an ordinance for signs, it doesn't make sense to me you have to amend it for other things other than signs. And they added the word "device." Which I didn't see any issue from the town that they were having problems with devices before, but now that seems to be one of the main issues for the town, is that the eruv constitutes a device under this ordinance.

The town also points out that after the 2015 election, that O & R complained about political signage. So, two comments: I guess the new ordinance was not effective because they still had the same problem in 2015.

- And it's not lost on the Court that to the extent that O & R complained in 2015 about political signs, it's the same group that granted the license to the plaintiff eruv in this case. So to the extent they were complaining about
- political signs, the facts seem to show they were in agreement with the eruv.

7 The town has said they've had a history of
8 enforcement of the ordinance. They essentially say it's
9 always enforced. They have specific training for the police
10 officers; they have officers on patrol.

However, there were several violations of the ordinance which somehow the town was not aware of until the plaintiff pointed it out in their filings. Some of them were lost pet signs, which the Court understands can only be up for a relatively short period of time. But others were permanent fixtures, such as mailbox. And if the town did do proper training and they had police officers on patrol, the Court has concerns over the town's claim that they were always enforcing this ordinance before the plaintiffs brought these violations to the town's attention.

More importantly, the Court's concerned over the facts and the way they played out in the putting up of the eruv. So in 2017, in June of 2017, the eruvs started to be put up. On June 12th of 2017, Rabbi Steinmetz called the police station, the defendants takes issue because Steinmetz

- did not say who he was and he said he needed utility work,

  although it seems that O & R agrees that this is in fact

  utility work.
- 4 On June 12th they started installing the lechis.
- 5 They were told to discontinue by Upper Saddle River Code
- 6 Official James Dougherty. On approximately June 15th, the
- 7 Baad HaEruv and one of the plaintiffs met with Mr.
- 8 Dougherty, along with Mr. Forbes, another borough official.
- 9 They asked what needed be done to install lechis on the
- 10 utility poles that create an eruv. Ford said they were
- 11 devices under the ordinance. Dougherty then spoke with the
- 12 Town Administrator Preusch, P-r-e-u-s-c-h, and Dougherty is
- D-o-u-g-h-e-r-t-y. And Preusch advised Dougherty to have
- 14 the Baad HaEruv representatives meet with the police
- department, because the police department was responsible
- for enforcing the USR code.
- 17 Dougherty said that he understood Preusch to mean
- 18 that they could -- that the eruv could proceed temporarily
- while the Borough considered the issue.
- 20 So things two things with that issue. I don't
- 21 understand how they came up with they could proceed
- temporarily. Nobody ever indicated that this eruv was
- supposed to be temporary.
- And second of all, it also seems as though it was
- 25 under consideration by the Borough at that point, which the

1 Borough says they never did.

Subsequently Preusch learned from counsel that they needed approval of the governing body. This also causes concern to the Court, with the town's claims that everyone knew about the ordinance and was enforcing it, because it doesn't appear that anybody who was charged with enforcing the ordinance knew about it.

So they were first told to stop. They stopped, meaning the eruv construction. Three days later -- three days later they met with the Upper Saddle River code official, a property maintenance zoning officer, and who, the town officials also got advice from the Town Administrator. And the plaintiffs were told to go to the Upper Saddle River Police who enforce the code. And that's exactly what they did.

On June 20th of 2017 they met with Police Chief Patella, Rabbi Steinmetz and plaintiff Moshe Pinkasovits. The town says while the Chief did not authorize or condone them putting up the eruv, but they had just been told three days prior that they were allowed to go forward and go see the Police Chief, and indeed the Police Chief was the one in charge of enforcing the code. So at a minimum, it seems like the Police Chief wasn't aware of the code or the ordinance that the town now says is being enforced universally by the town at that point. And in fact, it

- doesn't seem that any of the town officials, who plaintiffs
  spoke with, were aware of the ordinance.
- So again, that cuts against the claim that they've always, that the town has always enforced the ordinance.

  Because it doesn't even seem as though the critical people were aware of the ordinance, or that this would be a
- After the plaintiffs did the contractor road
  construction form on June 20, 2017, it was voided. Not
  immediately, but approximately one month later.

violation of the ordinance.

Again, to the extent the ordinance was always being enforced, it certainly cuts against that argument. Because it seems as though it took somebody about a month to realize that they were going to stop the construction pursuant to the ordinance.

Thereafter came the town council's letter, telling them, telling plaintiffs to cease and get municipal approval. They never said to get municipal approval, they did not mention these now, what's been indicated by plaintiffs, the process to go through. And it was really what preceded this lawsuit. Because even the utility company told the town there's no reason for an accelerated time frame, there's no threat to public safety. Although now the town says there is a threat to public safety.

And then, according to plaintiffs, soon after these

letters were exchanged at the end of July of 2017, Upper Saddle River had a quote, "administrative policy" concerning computer aided dispatch, whenever officers removed unauthorized signs, devices or other matters, and also had to remind its officers that they were to enforce the ordinance. Of course, if they were always enforcing the ordinance, the Court is at a loss as to why they needed to be reminded, particularly with timing coming so close to the letters that were exchanged with the town council. 

Whether there's a possible -- whether plaintiffs have shown possibility of success or probability of success. What I would encourage, however, and these are all going to be questions that I have for both parties as we go through this hearing, what I would strongly recommend, and I'd like to take a recess, is that the parties talk to their clients and determine whether it might be fruitful, before going forward with this hearing, that the Court adjourn it to February 7th of 2018, to give the parties an opportunity to talk, to see if resolution can be reached.

I am prepared to rule today. That being said, I do have a lot of questions for counsel before I make any final decisions, and I mean that. But you now know what my questions would be.

So if we do come back on the 7th, you know what to

But I also think it would be in both parties' address. interest to sit down and try and reach an amicable resolution, and to see if one can also been be reached with the other two towns that are part of this matter -- well, not this particular case, but pending matters relating to this issue of the eruv, in the portions of Bergen County or Rockland County where part of the eruv stands and where plaintiffs want to put the additional portion of the 

additional eruv.

So what I'm going to do is take a five minute -10-minute recess so that the parties can talk to their
clients. If the parties believe that it would be worthwhile
to sit down and see if a resolution can be reached, I will
adjourn this matter 'til February 7th of 2018 at 10:30 a.m.
If the parties believe that it would be fruitless, then
we'll address the questions that I raised in those
statements.

Honestly, I always give parties a preliminary view.

Today I went into much more detail than I normally do. I save them for questioning, but because I strongly feel this matter may be able to be resolved if reasonable minds prevail, I wanted to give the parties notice that I have certainly read all of the materials and the legal arguments and the questions that I do have. And then if we have to come back on the 7th, or even today, the parties would be

```
1
        well warned as to the issues I'm going to be addressing.
 2
                 Okay. So we'll take ten minutes, and then I'll
 3
        come back out, or you can let Roe know if you'd like to see
        me in chambers. And if plaintiffs and defendants think this
        might be the time to take a respite from ruling on this, so
 5
        that they can talk privately, I'm happy to do so. Okay.
 6
                 MR. BUCHWEITZ: Thank you, Your Honor.
 7
                 MR. ROSEN: Judge, can we use your anteroom?
 8
                 THE COURT: You'd like to use this --
9
10
                 MR. ROSEN: To talk to clients.
                 THE COURT: Yes, of course you can. Let me just
11
        -- tell you what, give me -- Mr. Rosen, we have a jury room
12
        down the hall. Would you be able to --
13
14
                 MR. ROSEN: Absolutely.
                 THE COURT: use -- 349.
15
                 MR. ROSEN: Yes, the one --
16
17
                 THE COURT: And if plaintiffs need a separate jury
        room, we have one on the fourth floor, the Whipple
18
19
        Conference Roon. So there's two conference rooms, one on
        this floor and one on the fourth floor.
20
21
                 MR. BUCHWEITZ:
                                 Thank you. Okay.
22
                 MR. ROSEN:
                             Thank you.
23
                 ( After a brief recess court resumed ).
24
                 THE CLERK: All rise.
```

THE COURT: All right.

25

1 Thank you. Please be seated. 2 All right. We've had a chance to conference with 3 I do want to reiterate that the information I counsel. provided earlier were preliminary views. I've not made any 5 factual findings. But at this time, instead of proceeding today, we're going to adjourn until September 7th of 2018 --6 7 February 7th. MR. BUCHWEITZ: 8 (Laughter). 9 THE COURT: I'm sorry. Mr. Buchweitz, you almost 10 had a heart attack. I apologize for that. Thought we were going to have to call in for a cardiologist. February 7th, 11 2018, at 10:30, to give the parties an opportunity to 12 discuss this matter. 13 14 Again, I do strongly believe that this is a matter that the parties should be, if they're willing to be 15 reasonable, reach a resolution on. To the extent the Court 16 can be helpful, I'm always available. 17 18 Prior to the hearing, if the parties believe that 19 further discussions would be fruitless, you can always call the Court and we'll try to get you in earlier. 20 21 Similarly, if February 7th is going to proceed, I 22 note that at least the defendant has indicated that you may 23 want to have certain factual issues subject to a hearing. 24 Please submit those issues at least a week in advance, and 25 let me know who you would like to call, and how long you

1	propose the testimony to be.
2	Then of course I'll hear from plaintiffs as to the
3	necessity of such testimony, and how long you think you
4	would need if you wanted to call any witnesses yourself.
5	Okay?
6	All right. Anything else from the plaintiffs?
7	MR. BUCHWEITZ: No, Your Honor,
8	Thank you for your time. Thank you.
9	THE COURT: From the defense?
10	MR. ROSEN: No, Your Honor. Thank you.
11	THE COURT: All right.
12	Thank you all. See you on February 7th if not
13	sooner.
14	Last thing if if it looks like the parties of
15	course are making some headway and both parties believe that
16	that February 7th date should be extended somewhat to allow
17	for further communications, I'm happy to accommodate. If
18	you can just let me know as soon as possible so we can clear
19	up the calendar.
20	MR. ROSEN: Thank you, Judge.
21	MR. BUCHWEITZ: Thank you.
22	THE COURT: Thank you.
23	( Court adjourned ).
24	

WANTERINI HIGH COLUMN C